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**Workers' Compensation Full Board Meeting Minutes**

**Date:** Tuesday, October 21, 2025  
**Location:** 328 State Street, Schenectady, NY  
Room 324  
Webcast Live

**Time:** 10:00 a.m.

**MEMBERS OF THE BOARD**

Freida D. Foster, Chair  
Renee L. Delgado, Esq, Vice Chair  
Robert Bergin  
Peter De Jesús, Jr. (Appeared remotely per Public Officers Law § 103-a[2][c])  
Martin M. Dilan (Appeared remotely per Public Officers Law § 103-a[2][c])  
Steven A. Crain, Esq.  
Pamela Caggianelli  
Maria Matos  
Gloribelle Perez, Esq.  
Gina Sillitti  
Samuel G. Williams  
Mark Higgins

**SECRETARY TO THE BOARD**

Laura Inglis

**GENERAL COUNSEL**

Quinn Rapp-Ellis, Esq.

**ASSISTANT ATTORNEY**

Benjamin Jacobs, Esq.

1                   FREIDA FOSTER:       Good morning. And welcome,  
2                   everyone. Thank you for joining us. I'm  
3                   Freida Foster, Chair of the Workers' Compensation  
4                   Board. And today's Full Board meeting is being  
5                   webcast live for the members of the public. Welcome,  
6                   members of the public. It is also facilitated by an  
7                   American Sign Language interpretator. And thank you  
8                   all for joining us as well.

9                   Before we get started, we are very pleased to  
10                  announce that Quinn Rapp-Ellis has joined us and has  
11                  been appointed to the Board's General Counsel  
12                  effective October 14, 2025.

13                 Quinn previously worked within the Board's Office  
14                 of General Counsel for over six years before joining  
15                 the Executive Chamber as Assistant Secretary for Labor  
16                 and Workforce playing a key role in our initiatives,  
17                 including the recent legislative changes to improve  
18                 injured workers' access across -- across -- access,  
19                 sorry, to care as part of Governor Hochul's fiscal  
20                 year 2026 Enacted Budget.

21                 Quinn first joined the Board through the  
22                 Governor's Excelsior Service Fellowship Program  
23                 offering highly talented recent graduates of law --  
24                 law graduate and professional schools into policy and

1 operational goals in New York State government.

2 Quinn holds a Juris Doctorate from New York Law  
3 School, a Master of Arts and Forensic Psychology and  
4 Law from John J. College, go GC, and a Bachelor of  
5 Science from Rensselaer Polytechnical Institute.

6 We extend a sincere thanks to Keith Longden who  
7 has served as Acting General Counsel for the past six  
8 very busy months. So thank you, Keith.

9 And with that, please join us in congratulating  
10 Quinn on her new role and welcoming her back to the  
11 Board.

12 QUINN RAPP-ELLIS: Thank you.

13 UNIDENTIFIED SPEAKER: Thank you.

14 FREIDA FOSTER: I now have the honor of  
15 calling the 1,047th meeting of the Board to -- to  
16 order. Madam Secretary, roll call, please.

17 LAURA INGLIS: Vice Chair Delgado.

18 RENEE DELGADO: Here.

19 LAURA INGLIS: Board Member Higgins.

20 MARK HIGGINS: Here.

21 LAURA INGLIS: Board Member William --

22 (Whereupon, the video abruptly stopped.)

23 LAURA INGLIS: Mike, are we back? Okay.

24 We'll go with Board Member Rodriguez.

1 CLARISSA RODRIGUEZ: Here.

2 LAURA INGLIS: Board Member Caggianelli.

3 PAMELA CAGGIANELLI: Here.

4 LAURA INGLIS: Board Member Dilan.

5 MARTIN DILAN: (No audible response.)

6 UNIDENTIFIED SPEAKER: He's here.

7 UNIDENTIFIED SPEAKER: He's on mute.

8 UNIDENTIFIED SPEAKER: I think he --

9 LAURA INGLIS: Board Member Dilan, just

10 unmute.

11 UNIDENTIFIED SPEAKER: Take judicial notice

12 that he's here --

13 UNIDENTIFIED SPEAKER: Yes.

14 UNIDENTIFIED SPEAKER: -- because we can see

15 him.

16 UNIDENTIFIED SPEAKER: Yeah. He's

17 clearly --

18 LAURA INGLIS: Okay.

19 UNIDENTIFIED SPEAKER: You can see he's

20 here.

21 LAURA INGLIS: Board Member Dilan is here.

22 UNIDENTIFIED SPEAKER: Yes.

23 LAURA INGLIS: Board Member Perez.

24 GLORIBELLE PEREZ: Here.

1                   LAURA INGLIS:       Board Member Bergin.

2                   ROBERT BERGIN:       Here.

3                   LAURA INGLIS:       Board Member De Jesús.

4                   PETER DE JESUS:       Here.

5                   LAURA INGLIS:       Board Member Matos.

6                   MARIA MATOS:       Here.

7                   LAURA INGLIS:       And, Board Member Sillitti.

8                   GINA SILLITTI:       Here.

9                   LAURA INGLIS:       Madam Chair, Board Members

10                  Dilan and De Jesús will be joining us remotely.

11                  FREIDA FOSTER:       Thank you very much.

12                  MARTIN DILAN:       I'm here.

13                  FREIDA FOSTER:       All right.

14                  ALL:       Thank you.

15                  FREIDA FOSTER:       Agenda Item 1. You've all

16                  received a copy of the September 16, 2025 meeting

17                  minutes to review. Are there any questions or need

18                  for discussion? All right. Is there a motion to

19                  approve?

20                  MARK HIGGINS:       Yes, Madam Chair. Board

21                  Member Mark Higgins. I move that we approve the

22                  minutes from last month.

23                  FREIDA FOSTER:       Thank you, Board Member

24                  Higgins. Is there a second?

1 UNIDENTIFIED SPEAKER: Yes --

2 MARIA MATOS: Board -- Board Member Maria  
3 Matos, I second.

4 FREIDA FOSTER: Thank you, Board Member  
5 Matos. Any opposition? All in favor?

6 ALL: Aye.

7 FREIDA FOSTER: Opposed? I'm also a yes.  
8 That motion passed. Agenda Item 2. We come to the  
9 Office of General Counsel. General Counsel  
10 Quinn Rapp-Ellis will present the Office of General  
11 Counsel's Departmental Reports for September.

12 QUINN RAPP-ELLIS: Thank you, Madam Chair,  
13 Madam Vice Chair, Board Members. It's a pleasure to  
14 be here. The following are statistics for September  
15 2025 for the three divisions in the Office of General  
16 Counsel responsible for deciding cases.

17 The Adjudication Division held 16,557 hearings,  
18 issued 343 Reserved Decisions, held 1,321 Pre-Hearing  
19 Conferences and finalized 1,946 Waiver Agreements.

20 The Administrative Review Division received 926  
21 applications for review and processed 1,097  
22 applications. There are 8,273 applications for  
23 administrative review pending.

24 Finally, the Legal Affairs Division received 88

1 applications for review and processed 77 applications.  
2 There are 217 applications for re-appending. Thank  
3 you.

4 FREIDA FOSTER: Thank you, GC Rapp-Ellis.  
5 Are there any questions or need for discussion?  
6 Hearing none, may I have a motion?

7 PAMELA CAGGIANELLI: Madam Chair, this is  
8 Board Member Caggianelli and I make a motion that  
9 we -- we -- we approve the General Counsel's report.

10 FREIDA FOSTER: Thank you very much. May I  
11 have a second?

12 CLARISSA RODRIGUEZ: Yes, I second that  
13 motion (inaudible).

14 FREIDA FOSTER: Thank you very much. Is  
15 there any opposition? Hearing none, all in favor?

16 ALL: Aye.

17 FREIDA FOSTER: All opposed? I'm also a  
18 yes. That motion passes. Next item on the agenda are  
19 the License Applications. Assistant Attorney  
20 Benjamin Jacobs will now present Licensing  
21 Applications.

22 BENJAMIN JACOBS: Good morning, Madam Chair,  
23 Madam Vice Chair, Board Members and colleagues. You  
24 have before you the recommendations from the Assigned

1 Board Panel regarding the Licensing Applications  
2 listed in Part 3 of today's agenda.

3 Under Section 24-a, Alan Quig, a three-year  
4 renewal. Under Section 50(3-b), Metropolitan Life  
5 Insurance Company, Qualifying Officer Nicholas Corson,  
6 Esquire, three-year renewal. I present these  
7 recommendations to the Board for your consideration.  
8 Thank you.

9 FREIDA FOSTER: Thank -- thank you very  
10 much. Are there any questions or need for discussion?  
11 May I have an -- a motion to accept the recommendation  
12 of the Panels as presented?

13 SAMUEL WILLIAMS: Madam Chair, Board Member  
14 Williams. I move to accept the recommendations.

15 FREIDA FOSTER: Thank you, Board Member  
16 Williams. May I have a second?

17 PAMELA CAGGIANELLI: Madam Chair, this is  
18 Board Member Caggianelli. I second that motion.

19 FREIDA FOSTER: Thank you very much. Is  
20 there any opposition? Hearing none, all in favor?

21 ALL: Aye.

22 FREIDA FOSTER: Any opposed? I am also a  
23 yes. That motion is passed. Thank you very much.  
24 Next item on the agenda are the Legal appear --

1 Appeals. GC Rapp-Ellis will now present the  
2 recommendations concerning decisions by the Appellate  
3 Division.

4 QUINN RAPP-ELLIS: Thank you, Madam Chair.  
5 Since the last Board meeting the Appellate Division  
6 Third Department has issued nine decisions on cases on  
7 appeal from a decision of the Board. You can find  
8 those decisions in your item -- on your agenda in  
9 Items 4A through 4I. It is the recommendation of the  
10 Office of General Counsel that the decisions be  
11 adopted as the decisions of this Board.

12 FREIDA FOSTER: Thank you very much. Are  
13 there any questions?

14 UNIDENTIFIED SPEAKER: No.

15 FREIDA FOSTER: All right. May I have a  
16 motion to accept the recommendations of the Office of  
17 General Counsel?

18 CLARISSA RODRIGUEZ: Yes, Madam Chair. I  
19 move to accept the recommendations of the Office of  
20 General Counsel.

21 FREIDA FOSTER: Thank you. May I have a  
22 second?

23 GLORIBELLE PEREZ: I second. This is Board  
24 Member Perez.

1                   FREIDA FOSTER:       Thank you very much. Any  
2                   opposition? Hearing none, all in favor?

3                   ALL:           Aye.

4                   FREIDA FOSTER:       Any opposed? Thank you. I  
5                   am also a yes. That motion passes. All right. We do  
6                   not have any Mandatory Full Board items to consider,  
7                   therefore, the next item on the agenda I turn over to  
8                   Vice Chair Delgado.

9                   RENEE DELGADO:       Thank you, Madam Chair. For  
10                  the cases listed in Item 6 on your agenda, it has been  
11                  recommended that Full Board Review be granted. Those  
12                  cases are 6A, G2614298, Matter of Buffalo Municipal  
13                  Housing Authority; 6B, G3438365, Matter of Artisan  
14                  Restoration Co., Inc. I move to refer these cases  
15                  back to their respective Panels for further  
16                  consideration.

17                  FREIDA FOSTER:       Thank you, Vice Chair  
18                  Delgado. Is there a second?

19                  STEVEN CRAIN:       Board Member Crain, I second  
20                  that motion.

21                  FREIDA FOSTER:       Thank you very much. Does  
22                  anyone need to be recused from any of these cases?  
23                  Thank you. Is there any opposition? All right.  
24                  Hearing none, all in favor?

1 ALL: Aye.

2 FREIDA FOSTER: Any opposed? Thank you.

3 Any opposed? I'm also a yes. That motion is passed.

4 There any other business needed to be discussed? No?

5 And on that, may I have a motion to adjourn?

6 PAMELA CAGGIANELLI: Madam Chair, this is

7 Board Member Caggianelli. I make a motion to adjourn.

8 FREIDA FOSTER: Thank you. Is there a

9 second?

10 MARIA MATOS: Madam Chair, Board Member

11 Maria Matos, I second.

12 FREIDA FOSTER: Thank you. Any opposition?

13 All in favor?

14 ALL: Aye.

15 FREIDA FOSTER: I'm also a yes. The meeting

16 is adjourned. Thank you.

17 WHEREUPON, THE MEETING WAS ADJOURNED.

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